FOREIGN OPERATIONS APPROPRIATIONS/Aid and Money to Cuba

SUBJECT: Foreign Operations, Export Financing, and Related Programs Appropriations Bill for FY 1998...S. 955. Bingaman amendment No. 896.

ACTION: AMENDMENT REJECTED, 38-61

SYNOPSIS: As reported, S. 955, the Foreign Operations, Export Financing, and Related Programs Appropriations Bill for fiscal year 1998, will provide \$13.244 billion in foreign assistance, and will make \$3.521 billion available to the International Monetary Fund (IMF) under the new arrangements for borrowing (NAB; this amount will not be scored as an outlay or as increasing the deficit because the United States will receive in exchange another monetary asset in the form of a liquid, interest-bearing claim on the IMF, which will be backed by the IMF's gold reserves).

The Bingaman amendment would allow residents of the United States to send up to \$200 per month to family members in Cuba, and it would allow them to travel to Cuba without limitation, for periods not to exceed 30 days for each trip, to attend family members' funerals or to visit relatives when they had medical emergencies. The amendment would also permit the United States Government to participate in humanitarian relief efforts, following natural disasters in Cuba, of multilateral organizations to which the United States belonged.

Those favoring the amendment contended:

The Bingaman amendment, in three extremely modest ways, would improve United States-Cuban relations, and it would do so without threatening the national security interests of the United States. The amendment would improve personal contacts between Cubans and Americans by allowing Americans to send small sums to family members in Cuba, and to visit Cuba for funerals or when a relative was ill. It would also allow the United States to give humanitarian disaster relief to Cuba through multilateral organizations. These very limited actions would not violate the spirit of the economic embargo that we have had in place for 35 years. However,

(See other side)							
YEAS (38)			NAYS (61)			NOT VOTING (1)	
Republicans (5 or 9%)	Democrats (33 or 73%)		Republicans (49 or 91%)		Democrats (12 or 27%)	Republicans (1)	Democrats (0)
Bond Chafee Jeffords Lugar Roberts	Akaka Baucus Biden Bingaman Boxer Breaux Bumpers Byrd Cleland Conrad Daschle Dodd Dorgan Durbin Feingold Feinstein Harkin	Inouye Johnson Kennedy Kerrey Kerry Landrieu Lautenberg Leahy Levin Moseley-Braun Moynihan Murray Reed Sarbanes Wellstone Wyden	Abraham Allard Ashcroft Bennett Brownback Campbell Coats Cochran Collins Coverdell Craig D'Amato DeWine Domenici Enzi Faircloth Frist Gorton Gramm Grams Grassley Gregg Hagel Hatch Helms	Hutchinson Hutchison Inhofe Kempthorne Kyl Lott Mack McCain McConnell Murkowski Nickles Roth Santorum Sessions Shelby Smith, Bob Smith, Gordon Snowe Specter Stevens Thomas Thompson Thurmond Warner	Bryan Ford Glenn Graham Hollings Kohl Lieberman Mikulski Reid Robb Rockefeller Torricelli	EXPLANAT 1—Official 2—Necessar 3—Illness 4—Other SYMBOLS: AY—Annot AN—Annot PY—Paired PN—Paired	nily Absent unced Yea unced Nay Yea

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we believe that it may be time to reexamine the wisdom of the embargo. In our opinion, Castro has been able to build support for himself by galvanizing Cuban sentiment against the United States because of the sanctions. Castro could not use the provisions of the Bingaman amendment to build support for himself; in fact, we think that the more contacts Cubans have with the United States the less they will favor continued rule by Castro. The Bingaman amendment builds slightly on current law, which already allows one visit per year for medical emergencies or funerals, and which already allows private humanitarian assistance to be given to Cuba. This amendment would move U.S. policy in the right direction. We urge Senators to vote in its favor.

Those opposing the amendment contended:

Passage of this amendment would be contrary to our policy toward Cuba, which is designed to undermine the already weakened Castro and lead to a free and open democracy. In February of 1996, when the Cuban Air Force shot down a civilian aircraft in the Florida straits, murdering Americans, Members of Congress and the President were united in believing that sanctions on Cuba needed to be tightened. There have been no signs of democratization in Cuba since this egregious act; therefore our policy should not be changed. The Bingaman amendment should be rejected.